



Our Reference: F2013/02004 Contact: Roy Laria Telephone: 9806 5679

Catherine Van Laeren Director, Sydney Region West NSW Department of Planning and Environment GPO Box 39 SYDNEY NSW 2001

27 July 2017

Department of Planning Received 3.1 JUL 2017 Scanning Room

Dear Catherine

Parramatta CBD Planning Proposal: Addendum to the High Performing Buildings Study

As you are aware, the High Performing Buildings Study prepared by Kinesis, was submitted as part of the Parramatta CBD Planning Proposal. The Study supported the drafting of Clause 7.17 of the Draft Local Environmental Plan (LEP) provisions relating to a 0.5:1 floor space ratio bonus for certain residential buildings where higher BASIX water and energy targets are met.

Recently two planning policy changes occurred, which Council staff believed may have an impact on the recommendations contained in the High Performing Buildings Study and related draft LEP provision. These policy changes are as follows:

- 1. Changes to the SEPP Building Sustainability Index (BASIX), which resulted in an increase to the BASIX Energy Target.
- 2. Lower car parking rates in the Parramatta CBD in line with City of Sydney CBD as adopted by Council for inclusion on 10 April 2017.

Subsequently Council staff commissioned Kinesis to undertake an Addendum to the Study to ascertain the impact, if any, on the abovementioned proposed draft LEP provision. A copy of the Addendum is attached for your review.

The Addendum focuses on a revised analysis of the impact on residential development, specifically the quantified impacts of the above policy changes including new energy technology assumptions, revised BASIX Target costs compared with land lift and greenhouse gas savings. It is noted that the Addendum recommends that the draft LEP provision remains in the Parramatta CBD Planning Proposal unchanged.

I trust this Addendum will assist with your assessment of the Parramatta CBD Planning Proposal for Gateway Determination.

If any further information is required on this or other matters, please do not hesitate to contact me on 9806 5679.

Yours sincerely

Roy Laria Service Manager Land Use Planning



City of Parramatta Council ABN 49 907 174 773 126 Church Street, Parramatta PO Box 32, Parramatta NSW 2124 P 02 9806 5050 F 02 9806 5917 www.parracity.nsw.gov.au

ENGLISH

If you require interpretation assistance with this letter, please contact the Telephone Interpreter Service (131 450) and ask them to contact Council (9806 5050). Office hours are 8.30am to 5.00pm, Monday to Friday.

FILIPINO

Kung kailangan mo ng tulong sa pag-iinterprete nitong sulat, pakitawagan ang Serbisyo ng Pag-iinterprete sa Telepono (131 450)(Telephone Interpreter Service)at hilingin sa kanilang tawagan ang Konseho (9806 5050). Oras ng Opisina ay 8.30n.u hanggang 5.00n.h, Lunes hanggang Biyernes.

CHINESE

如果您需要传译员协助才能看懂本信件,请联系电话传 译员服务(131 450),然后要求他们联系市议会(9806 5050)。办公时间是星期一至星期五上午8时30分至下午 5时。

ARABIC

إذا كنت بحاجة إلى مساعدة لتفسير محتوى هذه الرسالة، يرجى الاتصال بخدمة الترجمة الهاتفية (131 450) واطلب منهم الاتصال بالمجلس (5050 9806). ساعات العمل هي 8:30 صباحاً حتى 5:00 مساءً ، من يوم الاثنين إلى يوم الجمعة.

HINDI

यदि आपको इस पत्र के लिए दुभाषिए की सहायता की आवश्यकता है, तो कृपया टेलीफोन दुभाषिया सेवा (131 450) से संपर्क करें और उनसे काउंसिल (9806 5050) से संपर्क कराने के लिए कहें. कार्य के घंटे हैं: सूबह 8:30 से शाम 5:00 बजे तक, सोमवार से शुक्रवार.

KOREAN

본 문서에 관해 통역의 도움이 필요하시면, 전화통역 서비스(131 450)로 연락해서 카운슬 전화(9806 5050) 연결을 요청하시기 바랍니다. 근무 시간은 월~금요일 오전 8시 30분부터 오후 5시까지입니다.



High Performance Building Study

REPORT ADDENDUM

PREPARED FOR City of Parramatta

VERSION

1.0

AUTHOR David Holden Associate Director

6 JULY 2017



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High Performance Building Study Addendum 1

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BACKGROUND

As part of City of Parramatta's review of the CBD planning framework, Kinesis were commissioned to analyse and provide recommendations to deliver more sustainable infrastructure, affordability and environmental outcomes.

This work recommended the implementation of high performance building standards to position Parramatta as a global leader in sustainable planning, attract A-Grade office development, ensure resource and infrastructure efficiency and future proof the city against emerging technologies and investment.

The *High Performance Building Study* (26 February 2016) analysed the feasibility of a policy which linked high performance building standards to a 0.5 FSR floor space bonus. The Study modelled the cost effectiveness of residential development (between 10:1 and 15:1 in the B4 zone) to deliver higher energy and water targets than the base case BASIX targets. The State Environmental Planning Policy BASIX allows for incentives for the adoption of measures beyond those required by BASIX.

The study recommended the following standards for new residential buildings:

- BASIX Energy +10 above current compliance
- BASIX Water +10 above current compliance

Council adopted the Parramatta CBD Planning Proposal on 11 April 2016, which endorsed draft LEP provision, namely the "High Performing buildings bonus FSR" which applies to sites (subject to certain minimum site width and size) within the B4 Mixed Use zone that have Incentive Floor Space Ratio of 10:1. A 0.5:1 FSR bonus (on top of the Incentive Floor Space Ratio) that can be achieved provided energy and water targets (above BASIX requirements) are included.

ISSUE

Since the initial *High Performance Building Study* (26 February 2016), two key policy changes have occurred:

- The City of Parramatta has adopted at its meeting on 10 April 2017 to lower car parking rates in the Parramatta CBD in line with Sydney Central CBD and this be reflected in the Planning Proposal for the purposes of public exhibition, The Council resolution reads as follows: "that Council endorses the action recommended by the Parramatta CBD Strategic Transport Study to reduce maximum car parking rates to levels currently used by City of Sydney CBD and that the Parramatta CBD Planning Proposal be amended to reflect this prior to public exhibition."
- 2. The NSW Department of Planning and Environment is set to increase BASIX Energy Target from 1 July 2017. This means for residential flat buildings over 6 storeys within the Parramatta CBD must meet BASIX Energy 25.

Both policies affect the ability of new residential buildings to achieve BASIX Energy +10 above current compliance. Lower parking rates will reduce energy demand in buildings from car park lighting and ventilation and the revised BASIX targets will increase requirements in the Parramatta CBD from BASIX Energy 20 to BASIX Energy 25.

This addendum reviews the feasibility of the BASIX +10 requirements in the High Performance Building Policy (whereby a 0.5:1 FSR Bonus is offered for mixed use developments over 10:1) under these new policy settings.

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ANALYSIS

Analysis was undertaken on a typical mixed use building with the Parramatta CBD, using the same parameters as the *High Performance Building Study* (Table 1).

Compared to the feasibility analysis undertaken in the original study, two key changes were observed:

- 1. Under the new BASIX Energy targets, to meet the requirements of the High Performance Building policy and achieve the 0.5 FSR floor space bonus, the building will be required to achieve BASIX Energy 35 (up from BASIX Energy 30).
- 2. Under the proposed revised parking rates for new residential development, the mixed use building is estimated to achieve approximately 3 additional BASIX Energy points due to the lower energy demand requirements for car parking lighting and ventilation.

B4 MIXED USE DEVELOPMENT PARAMETER ASSUMPTIONS

Development Parameter	Assumptions for 10:1 FSR
Lot Area	5,100 m2
Total Floor Area (with FSR Bonus)	52,550 m2
Residential	331 dwellings
3-bedroom	40 (8%)
2-bedroom	322 (64%)
1-bedroom	141 (28%)
Retail	2,140 m2

Table 1: Development parameters assumed for example Mixed Use (B4 Zone) typology in the Parramatta CBD

REQUIREMENTS TO ACHIEVE HIGHER BASIX ENERGY TARGETS

Various scenarios were tested and costed to achieve BASIX Energy 35. The expected requirements to achieve this outcome is shown in Table 2. Each scenario was compared to the new Base Case which meets the new BASIX Energy targets and incorporates the proposed Parramatta CBD parking rates. These scenarios highlight the following:

- BASIX Energy +10 can be achieved with relatively low cost, high energy efficiency strategies including 6.5-star NatHERS (average), efficient A/C, efficient appliances and LED lighting (Scenario 1).
- 6.5-star NatHERS (average) requires dwellings to increase their thermal performance (energy required for heating and cooling a dwelling). This generally includes strategies such as building orientation, Low E/double glazing, improved wall insulation, and shading through awning/design elements.
- If solar PV is incorporated, more expensive and challenging energy efficiency strategies (such as 6.5 star NatHERS) are not required to achieve BASIX Energy 35 and the total additional cost per m2 is reduced. Scenario 2 shows the expected list of strategies if 50w of solar PV per apartment is incorporated (equivalent to approximately 10% of the building's roof space or 165 m2) while Scenario 3 shows the expected list of strategies if 100w of solar PV per apartment is incorporated (equivalent to approximately 20% of the building's roof space or 325m2).

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	Original Base Case (BASIX Energy 20)	New Base Case (BASIX Energy 25)	BASIX +10 Scenario 1	BASIX +10 Scenario 2	BASIX +10 Scenario 3
Energy				and the second	
NatHERS	5-star average	6-star average	6.5-star average	6-star average	6-star average
Hot Water	Centralised Gas	Centralised Gas	Centralised Gas	Centralised Gas	Centralised Gas
Space Heating	2 Star A/C	2 Star A/C	5 Star A/C	5 Star A/C	5 Star A/C
Space Cooling	2 Star A/C	2 Star A/C	5 Star A/C	5 Star A/C	5 Star A/C
Lighting	Standard Lighting	Standard Lighting	LED Lighting	LED Lighting	Standard Lighting
Solar	- Regimentation	-A to the second		50 watts/apartment	100 watts/apartment
Appliances	1.5-star Dryer 2-star Dishwasher	1.5-star Dryer 2-star Dishwasher	1.5-star Dryer 4-star Dishwasher 5-star Clothes washer	1.5-star Dryer 4-star Dishwasher 5-star Clothes washer	1.5-star Dryer 4-star Dishwasher 5-star Clothes washer
Water					
Fixtures	3+-star showerhead 5-star tap fittings 4-star toilet	3+-star showerhead 5-star tap fittings 4-star toilet	3+-star showerhead 5-star tap fittings 4-star toilet	3+-star showerhead 5-star tap fittings 4-star toilet	3+-star showerhead 5-star tap fittings 4-star toilet
Appliances	2-star dishwasher	2-star dishwasher	5-star dishwasher 5-star clothes washer	5-star dishwasher 5-star clothes washer	5-star dishwasher 5-star clothes washer
Water reuse	None	None	None	None	None
Transport					
Average parking rate Central Sydney (Sydney LEP 2012)	1 spaces/dwelling	0.6 spaces/dwelling	0.6 spaces/dwelling	0.6 spaces/dwelling	0.6 spaces/dwelling
Results					
Cost per m2 (of whole building)	\$0	\$0	\$28	\$17	\$13

ENERGY AND WATER TECHNOLOGY ASSUMPTIONS

 Table 2: Technology assumptions for residential scenario analysis

COMPARISONS TO LAND LIFT

When compared to the expected land lift created by the 0.5 FSR bonus, Figure 1 shows the following:

- All three scenarios tested are estimated to cost less than the expected land lift under most Base FSR ranges.
- Without solar PV (Scenario 1), the additional estimated capital costs to achieve BASIX Energy +10 are lower than the expected land lift up to a base FSR of 13:1.
- Above a base FSR of 13:1, a small amount of solar PV is expected to be incorporated to achieve BASIX Energy +10 at a cost less than the expected land lift generated from the 0.5:1 FSR bonus under the High Performance Building Policy (see Scenarios 2 and 3).

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LAND LIFT V HIGHER BASIX TARGET COSTS

Figure 1: Land Lift compared to marginal cost of higher BASIX targets. For the proposed floor space bonus targets, the land lift is approximately equal to the marginal cost at the upper end of the applicable FSR range.

GREENHOUSE GAS EMISSION SAVINGS

The high performance building policy targets under the original *High Performance Building Study* (26 February 2016) was estimated to achieve an 11% reduction in CBD stationary greenhouse gas emissions compared to BAU Proposed Controls. The revised policy is expected to deliver a slightly higher (13%) reduction in greenhouse gas emissions across the CBD due to the higher BASIX targets and lower parking rates (Figure 2).



CBD GREENHOUSE GAS EMISSION REDUCTIONS

Figure 2: Study area greenhouse gas emissions under various scenarios showing the impact of the high performance building policy.

High Performance Building Study Addendum 5

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RECOMMENDATION

Based on the findings of this addendum, it is recommended that the City of Parramatta CBD draft LEP provision, namely the "High Performing buildings bonus FSR" remains as is, noting that a small amount of solar PV may be expected on mixed use buildings with a base FSR of 14:1 and higher.